

NATIONAL UNIVERSITY OF CIVIL SERVICE
COUNCIL OF DOCTOR

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**The History of the Hungarian Confidential Internal Affairs in Virtue of the Protective
Service of Law Enforcement Agencies and the Activities of their Former Organizations
(1945 – 2010)**

The author's exposition for a doctoral thesis

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2015, Budapest (Hungary)

The Drafting of the Academic problem

The elaboration of the organisations of the Hungarian Internal Confidential Affairs established after the WW II. and their operations has not occurred yet.

The history of the organisation of the Protective Service of Law Enforcement Agencies (further on PSLEA) and its former organisations is practically unknown both in its outline and in its relations within the organization and among its current employees. At the same time, the experiences gained from the tragical turn of events and bad decisions of the studied era, as well as, in the forming of the grasp of democracy can be a great deal of experience both for the immediate leaders in charge and for the service members.

It can be ascertained that the organisation existed constantly between 1945 and 2010, at the same time according to the political changes of the concerned eras, the organizational frames, the goals of the organisation and its work methods were constantly modified and then with the parliamentary ratification of the new police law (1994/XXXIV.) after the political transformation of 1989/1990 were in general changed.

During the research, in different documentary collections, I could find only very limited literature concerning PSLEA and its former organisations. Having been aggravated internal, a large part of the found documentaries were not allowed to be used. In several cases I had to disregard the use of the literature since it has still been constituted the base of the measures in force, thus, its recital might virtually violate the criminal interests of the Hungarian Republic.

Only very few of the confidential documents, arisen after the year of 1992 and referring to the operation of the PSLEA, have been cancelled and become seen and their confidential status has become unrestricted.

Reading specific literature during my research I had to face a serious problem because the units responsible for the confidential internal affairs had accrued under several titles in the Service until the time of the political transformation (1989) and, in some cases, they had worked under a name of a certain cover organisation.

Several times the applying laws have occurred under the same number as the laws applying to the general internal units. Thus, their separation was extremely difficult, and simultaneously the organizational frames had also been changing constantly.

Moreover, it was really difficult to interpret the recovered documents since from the narratives of our parents, grandparents and our historical studies we learned about an 'Orwellian world' but the texts of the documents between 1945 and 1990 do not reflect these facts.

The research was also under constant tension by the significant moral weight of the recovered documents since behind each document there were exposed individuals and groups of

individuals. From the documents, we got to learn the astounding mechanism of the operation of a dictatorial system.

My work was given even more tension due to a great number of false democratic measures, but simultaneously this tension resulted momentum, too, since it was enthralling to discover how such a system can transform from a dictatorial model to a democratic one; how it managed to break out from a dictatorial system and become a service of a „Rechtstaat”, an internationally recognized state founded on the rule of law.

For me, an additional question was how the organization and its own force was able to change its own operational frames, and also, how we, the young experts could further develop the democratic operational frames of the service using our experience and our foreign language skills. The time frame of the thesis starts with the closure of WWII through the political system change and closing with the evolvement and establishment of the frames of the constitutional laws according to European standards. Thus, the history of PSLEA belongs to this section.

The Hypothesis of my dissertation:

- 1.) The Confidential Internal Affairs are sorts of law enforcement and state security activity which possesses an own system of means.
Its function is greatly influenced by the nature of the current state, its characteristics and its aims, as well as, the national and international milieu.
- 2.) The Confidential Internal Affairs have a definite role in the assuring of the operation of the Law Enforcement Agencies, or rather, in their supporting. Thus, its activity is unavoidable and absolutely essential.
- 3.) During my research, i assumed that inside the Hungarian Law Enforcement Agencies – the organs belonging to the International Affairs could have formed the most faithful and reliable base. It arose as a question in my mind how the service which operated the Internal Affairs had been chosen, by what reasons; moreover, who were those persons that were allowed to work in this unit? I assumed that at the time when the Service was chosen, the professional skills must have been extremely essential, and the leaders may have aimed to set up a unit in which highly qualified experts worked.
- 4.) During the period stated in the the units dealing with the confidential internal affairs operated constantly. I supposed that during the political change the direct legal predecessor breaking with the former dictatorial principals was capable to be altered or to be transformed into a new service according to the rules of the democracy.
- 5.) It greatly occupied me how important the service and its duties performed by them were among the interior forces, since its special activity was the confidential internal criminal reconnaissance of the Law Enforcement Agencies. I supposed that the operation of the service has had a short of receding force towards the internal force service. My thesis also

examines how the same activity went through in Hungary from the WW II. to the change of the political system, then to the year of 2010.

Aims of research

In my essay i would wish to unfold what duties the units dealing with the confidential internal affairs had to do; how its organisation was constructed and what sort of alterations it went through between 1945 and 2010. I am studying the activity, the scope of authority and the competency of the former organizational units established before the change of the political system. I will show the activity of the units concerning confidential internal affairs through real cases. In my opinion the operation of the service had reflected the condition of the political conception of the state related to the given eras without being independent from the policy of the studied periods. Furthermore, in my thesis i wish to sum up the process which lead to the establishment of the PSLEA concerning to the transformation of the Law Enforcement, as well as, its operation.

The institution of the PSLEA is expressly the result of the process of the political system's change. Since the beginning of its establishment it had aimed to frame trustworthy international relations which is correct for its operational principal.

In my essay i also wish to analyse and later to prove that in the whole structure of Law Enforcement, in steadyng of the constitutional norms and its everyday practical operation had a determinant role.

Methodes of Research

Concerning the research methods in force, or rather, the nature of the matter, it was absolutely required and was normal to aim completeness in way of seeing things. During the research i took the chosen subject matter into consideration; and i had aimed to examine the avoidable sources and specialised literature in the widest sphere possible. During my research, i found harmonisation of the research aims, the research methods in force, the conclusions and the scientific results extremely essential.

In the course of introduction of the different units, i had also applied historical outlook, or rather, in some cases i illustrated their work with some examples. In every case i carried out the documents analysis only referring to my research theme. My target was to write a work among completeness, which was summative and comprehensive as well as, which signifies cause and effect correlations.

I paid utmost attention to collecting practical experience and its presentation, or rather, because of my own position I could also use practical experiences.

In connection with that I applied the next methods

- Becoming acquainted with special historical literature dealing with this specific era.
- Becoming acquainted with special literature in Hungarian relating to law enforcement.
- Becoming acquainted with special literature in foreign languages available in Hungary.
- Looking through the special literature of related branches of knowledge in Hungarian.
- Becoming acquainted with special literature of related branches of knowledge in foreign languages available in Hungary.
- Becoming acquainted with legal background influencing Law Enforcement and comparing the laws with each other for analyzing in the examined era.
- Searching, collecting, systematically ordering, reciting and comparative analyzing of orders, commands and laws determined the operation of the units which were responsible for the Confidential Internal Affairs.
- Searching for sources operating the former organisations, systematically ordering, analyzing them, as well as, choosing and representing a few typical cases belonging to the period.
- Reciting, systematically ordering and analyzing the activity of the operation of the Service in new federal system, in accordance of new defence philosophy after the political change.
- Becoming acquainted with a few former leaders' activities at the Service through interviews, publications, as well as, through personal talks.

Brief descriptions of the Executed Survey by Chapters

My thesis consists of four main chapters. After each chapter summarized the results of the research and composed part conclusions.

1. The establishment and historic changes of the organisation of the guards' wachers in Hungary from late autumn of 1944 to Stalin's death.

In Chapter One I ascertained that in Hungary in the years after the WWII., in spite of the fact that the reorganisation of the state formally started as a multi-party democracy the Soviet administrative authority was established. The Confidential Internal Affairs agencies had already been found among the political police forces.

In the transformation of the Hungarian society the political police units had had a significant role. In addition of their nominal activity, they mostly helped the Hungarian Communist Party with the realization of their aims, as well as, in the extension of the

total control and in its maintenance in the society. I stated how the forces had officiated and in what organizational divisions; under what norms and how they worked; as well as, who meant their target groups. This time the Confidential Internal Affairs formed an integral part of the state security.

2. From the Reforms of Nagy Imre's first Government to the Suppress of the 1956 Revolution and War of Independence.

In Chapter Two I ascertained that the Service responsible for the confidential internal affairs temporarily lost from their strength between 1953 and 1955; many reorganisations had happened with negative results. The members of the corps were made to give accounts; light had been thrown on many faultinesses, as well. For this reason the size of the Service had been greatly reduced; in parallel with that for carrying out its duties, new institutions had been means the established (ÁEM, BM, Fegyelmi Osztály wich means the Enquering Department of the Home Office.) During the revolution and war of independence in 1956 the Confidential Internal Affairs were fighting partly with the Soviet occupation forces. I showed that for the sake of steadying discipline what kind of new unit had been established after the revolution, as well as, what newer, helping orders had been given. I also indicated that for the real managing of the confidential internal affairs controlling these measures were not sufficient.

3. The organisations of the Confidential Internal Affairs in the era of Kádár's restorational policy

In the third Chapter I ascertained that in 1958 a unit responsible for confidential internal affairs was set up again. Its primary duty was to search and disarm spies who had made their way into internal agencies, as well as, to help remove the unreliable persons. I also sustained the fact that they had aimed to establish an internal unit from selected individuals. I proved the dependence of units on party organs. I described the periodical change of activity field of the groups, its official function, as well as, the changing internal norms. I ascertained that the confidential internal units could operate continuously in a similar field and with similar duties until the year of 1989.

4. The position of the Confidential Internal Affairs after the political change to the National Protective Service.

In the fourth Chapter I stated that during the political change the organisation responsible for confidential internal affairs was not abolished, it could go on working with keeping the rules of democracy. I proved the necessity of transformation both in the Service and in the legal background. I showed the emergence of the unit's international networking and its international activity, as well as, I proved the high importance of the unit within the European Union.

Summarised Conclusions

The works about this period made by historians are already available in the archives. We can state the fact that the descriptions of the activity of the Confidential Internal Affairs in available studies are only ascular. According to the found materials during my own studies, the BRPRO, the VFPRO, MA ÁVO, BM ÁVH and the ÁVH's daily commands, as well as, several times the minutes about the board meetings had already mentioned about the disciplinal state of the force, as well as, about the expected activities of the confidential internal agencies. In my thesis with the help of the search, the documents, confidential internal affairs of this era's power enforcement organisations became in close-up. These research results had not been published yet. I have revealed the still-not-known documents of the State Control Ministry. I explained why it had become necessary to recognise the Military Intelligence Department of the State Protective Authority and also, to establish the Enquiry Department of the Home Office. With several documents I have corroborated that the Confidential Internal Agencies had also taken serious part in the evenets of the revolution in 1956. I have searched and analysed several documents which had dealt with the disciplinal state of the law enforcement agencies. With their help introduced the activities belonging to the period, dealing with the confidential internal agencies the Enquiry Department, and the party units above them. I indicated how confidential internal agencies had been operated in the early period of the Kádár's era. I have revealed that after the reorganisation in 1962, one of the internal agencies was operating under another unit's name.

During the research I examined the activity of the agencies and indicated that it had been constantly changed according to the actual political standard. I revealed the power-enforcement organisation which worked in the confidential internal field for longest; and also the activity, the authority, as well as, the working-methodes of the Internal Security Department of the Home Office. I have showed the state of the organisation responsible for the confidential internal affairs linking to the transitory period, the democratic alteration of the organisation which was established during the dictatorship, as well as, those ideas which ment the bases of the next successor organisation. I've proved that the activity of the PSLEA had not been in conformity with the prevailing laws.

I've proved that the achievement of the regulation of laws is unavoidable in the manner of the further activity of the organisation. I have shown the international activity and network system of the PSLEA.

Demonstrating the international co-operatins, made clear the importance of the service in the operation of the international boards against corruption. I proved that the service had been able to alter permanently and to go on operating on the principle of the new democratic scale of values. I have reconstructed the organizational-history on the basis of

documentations from the file department of the service, interviews made by me with leading consultants and with own experience from my sphere of activity.

New Scientific Results

1. I searched and put in order the original sources from the file department and the archives belonging to those which were made by Confidential Internal Affairs between 1945 and 2010. Analyzing the documents, I reconstructed, as well as, proved the reorganization of law enforcements and the activity of the confidential internal affairs between 1945 and 2010.
2. I have defined the essential components referring to different periods of the confidential internal affair's interior structure and duty system. I reconstructed and proved the conceptual scheme of the confidential internal affairs.
3. I analyzed the original documents relating to the Confidential Internal Affairs from 1945 to 2010. I proved that the Confidential Internal Affairs has had typical, peculiar ideology, or rather, a value-oriented system of means exist.
4. I indicated that even within the Hungarian law enforcement, the organs belonging to the Confidential Internal Affairs had formed the most faithful and reliable base.
5. I proved that the Confidential Internal Affairs as a part of the state security, are some sort of an unavoidable enforcement and state security authority. I have proved that after the change of the political system in 1989-1990, the service had been able to operate on according to the democratic values.

Practical Use of Academic Results

The doctorial thesis is a sort of far-reaching, and complex work, as well as, it gives an intensive picture of the organizational history of the Hungarian Confidential Internal Affairs between 1945 – 2010, as well as, of its role in the autocracy and its radical transformation relating to the establishment of constitutionality.

Later on, for the sake of strengthening the Hungarian and European scale of values during the trainings and further education, these for defence of order, or rather, for national security, as well as, the documents and composed ideas can be used comprehensively within the frame of police officers' training for both commissioned and non-commissioned officers' effectives.

PROFESSIONAL AUTOBIOGRAPHY

Education:

2009-2012 Zrínyi Miklós National Defense University Military Science, Graduate School of Military Sciences, Doctoral education (PhD)

Time of leaving certificate is: 01. 08. 2012.

2003-2006 Zrínyi Miklós National Defense University

- military leader, national security expert

1999-2002 Police Academy

- professional criminal investigator

Foreign language knowledge : superlative level of german language (C)

basic level of english language (C)

<u>Roster</u>	
2014 –	Riot Police, National Bureau of Investigation, Department of Life Protection Department, emphasized main investigator
2012 - 2014	Riot Police, National Bureau of Investigation, Police Intelligence Department of the National Bureau of Investigation, Organization Criminal Department, emphasized main investigator
2007 – 2012	Protective Service of Law Enforcement Agencies, main rapporteur
2004 – 2007	Budapest Police Headquarters Intelligence Department, detective
2002 – 2004	Budapest Police Headquarters, VIII. District Police Station, detective

The author's publications

NAGY: The training experiences comparison of the Hungarian and the German Police Academy

ÁKOS PÉTER NAGY: The training experience comparison of the Hungarian and the German Police Academy, XXVI. National Scientific Student Conference, Military Science Section, 28-30. April, 2003 manuscript (owned by the author)

NAGY: European Partnership Against Corruption

ÁKOS PÉTER NAGY: European Partnership Against Corruption, Law enforcement booklet XXI. Year (2009)

NAGY: Quis custodiet ipsos custodes, namely who is guarding the guards?

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NAGY: The Hungarian Confidential Internal Affairs between 1945 - 1995

— ÁKOS PÉTER NAGY: The Hungarian Confidential Internal Affairs between 1945 - 1995 Law enforcement historical booklet (Acta Historiae Praesidii Ordinis), XXII. year. (2012) Number 26. 44-58.p. HU-ISSN 1216-6774.

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NAGY: Some reports about Andras Tömpe provincial tours (1945) — ÁKOS PÉTER NAGY: Some reports about Andras Tömpe provincial tours (1945), Volume II. 87-107.p. Edited by Peter HACK — Barbara Mohácsi KOÓSNÉ in: Protector of People. Studies in respect of József Lőrincz. Budapest, 2014, Eötvös Publisher, Volume I. 198 p. volume II. 149 p. HU-ISBN 978 963 28 4523 4.

SCIENTIFIC LIFE AND PUBLICATIONS

I have been published in Hungarian 9 scientific studies, and i have although 1 publication in English.

In the year of 2003, I have participated with my study: “The training experience comparison of the Hungarian and the German Police Academy” in the XXVIth. National Scientific Student Conference, Military Science Section, between the years 2003 and 2015, I gave few lecture on the Szemere Bertalan Hungarian Law Enforcement History of Science Society’s conferences. The presentations were divided over the most recent results of my research topic to the audience.

Hungary, Budapest, 15. 07. 2015.

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