

### Capt. BALÁZS BOGNÁR

# POSSIBLE WAYS FOR REFORMING THE DEFENSE MANAGEMENT SYSTEM OF THE REPUBLIC OF HUNGARY

PhD Thesis

#### Personal Information

Nam, rank: Balázs Bognár, Captain (Civil Protection)

Place of Work: Ministry of Local Government,

Governmental Coordination Committee Secretariat

Position: executive councillor

Supervisor: Dr. György Szternák (Ret.) Colonel,

Professor, CSc.

Lector Dr. Lajos Hülvely (Ret.) Lt. Colonel,

of The Thesis: Senior Lecturer, PhD.

#### The Topic of The Research

Discipline: Military Science

Science Study: The General Theory of Military Science and National Defense

#### 1. The Title of The Research

## " POSSIBLE WAYS FOR REFORMING THE DEFENSE MANAGEMENT SYSTEM OF THE REPUBLIC OF HUNGARY"

#### 2. Describing theoretical aims

The system of the defence administration in Hungary has had its own and unique way of establishment since the system change however it is an organic part of the statal administration. It has its own tools of regulations which are rooted essentially in military laws and statal decrees No. 3000. However struck by the changing circumstances of the Hungarian Republic and the emerging need of challenging global risks it became clear that the Defense Administration will require new solutions in the light of the membership to NATO and EU.

The planned reform of the administration aimed to strengthen regional and municipal autonomy as a direct consequence of the joining to EU. The results were assymetric. While efforts for establishing the new seven-region system were failed due to the lack of national consensus the defence administration system had its own continoual reform process. Parts of it were designed for supporting regional while others were planned for supporting the county based system.

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From the viewpoint of the author it seems as an evidence of the lacking comprehensive

strategy because defence administration could be seen as an independent vehicle nevertheless

it was not. One of the possible solution could be a comprehensive defence administration

strategy which could reintegrate roles and dutys of segments of the defence administration.

3. Aim

Analysing the system of the hungarian defense administration;

Presenting current situation of the C2 of the defence administration;

Suggesting new advices for modernzing the defence administration;

· Concluding legislative background of the system, suggesting possible solutions for its

gaps;

Comparing systems and functions in administration;

· Offering a new mechanism for conducting defence administration activities;

4. Researching methods

· General tools – comparing systems and analysing them by using 'lessons learned'

methods:

Analysis tools – general and partial analysis with conclusions and suggestions;

· Using and researching bibliography;

· Publication (with confronting conclusions).

5. INDEX

Chapter One: Thinking on security

The system change as a historical milestone created an unprecedented state of security and

unexpectedly new challenges as well. Having experienced military risk from the Balkans

region, possible danger of mass migration, natural disasters, challenging terrorism, organised

crime avctivities, critical infrastructures and their protection, disasters, plauges and energy

suppliment problems convinced experts that handling the above mentioned problems is one of

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the most important issue for Hungary. I'm determined that right ways of solutions were discovered however there are - and always will be – new risks to challenge. Therefore it is an urging need to build and merge our efforts on the result of our experiences and we have to take into account that from the viwepoint of the security policy risks are defined as undefined. So there is only a severe chance that we will have the comfort of challenging risks without knowing, analysing and experiencing them. Lessons shows the urging need for integrated approach against them. Especially if we assume that they will not take care of our departmental and systematic limits. That is the main reason why I'm convinced of the advantage of the comprehensive approach and I will try to PR its bright sides.

#### Chapter Two: Analysis of the current situation

The main body of this chapter focuses on current mechanisms and methods of the defence administration and additionaly, on its living legislative background and regulations. Controlling and competence will be also taken into account. The essential aim is the analysis of the status of defence administration in Hungary without the interests and influence which are unfortunately also take part in this system however I'm not intending to mix them with designated tasks of the defence administration. Notwithstanding with the above I'm strongly intent to vision the systematic functions in the framework of a comprehensive strategy and proving the emeging need for it.

#### Chapter Three: Central level administration responsibilities

The central government of the defense administration system of Hungary is done in a regulated environment by the means of our government. The decisions are prepared by the various specialist departments of our ministries. The defense administration and responsibilities of the government are realized by assigning coordination and execution tasks to various portfolios. As long as a sector can perform its responsibilities in case of a special situation no governmental coordination is necessary. The exact definition of these tasks on the strategic level makes the inter-department coordination possible for a given defense sector.

#### Chapter Four: The possible strategic foundations of modernization.

The regulation system of defense administration consists of partly cohesive, partly independent normative rules, which cover the whole spectrum of hierarchy starting from the Constitution through laws and government and ministry decrees up to government resolutions

and edicts. As a whole these regulations don't make a coherent system, they are arranged by the various sector competences and functions. The prerequisite of an effective defense administration strategy is to make an action plan based on the objectives defined and which harmonizes with the responsibilities of affected sectors and authorities.

#### 5.5 Summary of research

In my thesis I have given an overview of the new definition of security, emphasizing the non-martial aspects. I have pointed out the theoretical and practical connections between defense policy and defense administration, and the changed security perception of the civilian population. I have shown how priorities changed through new security challenges, and how it affected the complex regulation system of defense administration from 1939 to 2009 and the possible scenarios of our present and future.

#### 6. Scientific Achievements:

My scientific achievements are the following:

- · I proved the necessity and importance of the definition and establishment of the Defense Management Strategy with the detailed examination of the evolution and development of the defense management system, as well as with the analysis of the new challenges in the changed security environment;
- · I defined new suggestions to develop the defense management system based on the examination of structure of the organizations operating in the central defense management system, and the consideration and evaluation of their tasks;
- The exploration of the connected focal points between the basic and sectoral legal regulatory of the defense management system helped to define in the frame of a new regulatory concept suggestions to eliminate the system anomalies;
- I made suggestions for modernizing the regulatory framework with the examination of the legal environment related to the defense management, as well as with my conclusions related to the analysis of situations;

· I defined and collected the necessary methods, principles, objects and priorities to

creating the Defense Management Strategy with the exploration and examination of other

national strategies and sectoral draft documents.

7. The Exploitation of the Achievements

· It can serve as a basis for other professionals in their research in the field of system and

organization development related to the defense management (especially in disaster,

defense and civil protection issues), public administration, territorial and local municipal

management;

· This Thesis may promote the harmonization of the central (territorial and local) defense

management systems, and the common understanding of the action plans;

· It can help for the ZMNE students specialized to the defense management, and the

professionals related to the defense management education, as well as for the central,

territorial and local organizations, which work in this area;

The management and administration features, and the different segments of the protection

are similar in many respects, therefore - after an appropriate adaptation - the

achievements of this research can be extended to the disaster management and to other

areas of the defense system;

· The achievements can stimulate the further research works related to this topic;

· It can accelerate the planning and implementation of processes, which are necessary for

the effective reforming and development of the defense management system.

Budapest, 22 November 2009

(Capt. Balázs Bognár)

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