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# POLICIJAS TIESĪBU APAKŠNOZARE

## DISASTER MANAGEMENT IN HIGHER EDUCATION IN HUNGARY

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### 1. Preface

January 1, 2012 is an important milestone in the history of law enforcement administration in Hungary as it marks the re-emergence of tools and legal institutions of the independent professional field of disaster management. Adaption and modification of the international and EU regulations related to the safety of dangerous establishments, transport and critical infrastructure, their introduction and application in Hungary, industrial disasters and major accidents abroad and in Hungary resulted in the necessity to create the personnel-related conditions of industrial safety in disaster management administration and to establish the relevant higher education system<sup>1</sup>.

The aim of this paper is to present and evaluate the higher education system of disaster management, which is to be launched in Hungary in the country-specific manner, within the framework of law enforcement education, its educational requirements and content.

### 2. Evaluation of European Higher Education

Information about institutions of higher education offering courses on disaster management, fire prevention and civil protection is available at the European Fire Service College Association (EFSCA), International Association of Fire and Rescue Service (CTIF), DG European Community Humanitarian Office (DG ECHO) and higher education institutions offering basic and master courses in our region.

### Centres of Higher Education Training

The analysis of available information suggests that the majority of member states, which adapt to the system of organisations of a particular country, which adapt to potential disasters to which a particular country is exposed, which are the subordinate to the national organisation in charge of special tasks of the state, operates several basic, intermediate and higher-level educational institutes (training centres) offering specialized and continuing education focusing mainly on fire prevention/civil protection (emergency management)<sup>2</sup>. These institutes educate (undertake the continued education of) under-officers and officers with intermediate or higher levels of education who specialize in various responses and who operate at various managerial levels. In Hungary the Disaster Management Training Center of the NDGDM of the Ministry of Interior is responsible for administering and supervising such academic endeavours.

### Educational Institutes Offering Higher Level Basic and Master Courses

In virtually every "old" EU member state there are university or college faculties or institutes offering higher-level basic and master level courses in fire safety, which, although in pursuit of particular specialization, are integrated into technical, economic, social science or public administration basic and master courses of mainly "civil" universities. In many cases this education is supervised by a state (disaster management) authority.



In the United Kingdom BSc/MSc education in the fields of fire safety, disaster management, risk management, civil emergency management is offered at the Universities of Glasgow, Newport, Kingston, Coventry, Bredford and Edinburgh. In Germany a faculty of fire prevention, for example, exists at the Technical University of Dresden, Kaiserslauten and Hamburg; in Austria this program is administered at the Danube University of Krems. In "new" EU member states the Czech Republic, for example, provides basic education in safety engineering, fire prevention and industrial safety at the Technical University of Ostrava. In the Slovak Republic students wishing to specialize in fire prevention enrol in the Faculty of Special Engineering at the Technical University of Zilina. These institutions mainly educate college and university graduate who are either employed or to be employed by businesses, municipalities and public administration, but also experts working for law enforcement and defence organisations.

In Hungary since 2006 the Defence Administration of the Zrínyi Miklós University of National Defence (the predecessor of the National University of Public Service) has been administering basic and master-level disaster management courses. In addition to the disaster management specialisation, the University offers the fire prevention specialisation. The same specializations are also available at the Ybl Miklós Faculties of Architectonics, Construction and Civil Engineering and at Szent István University.

In addition to the aforementioned points, consistently with recommendations of the CTIF and EFSCA, most EU member states have commenced to create conditions essential for the development of higher education in the field of disaster management.

#### **Institutions Offering Basic and Master-Level Higher Education in Law Enforcement**

Basic level higher education in the field of law enforcement in Bulgaria is offered at the Academy of the Interior and in Romania at the Faculty of Fire Fighter Officer Education at the Police Academy. In Poland, the Central College of the Fire Department of Warsaw operates as an independent education institution which administers basic and master courses at the Department of Fire Prevention Engineering and Safety. In addition, there are regional training centres for specialized studies and further education subordinate to this school that offer training in the given area of inquiry. In Estonia, this education could be pursued at the Technical University in Tallinn and the Academy of Public Service.

In Eastern European countries that belong to the European education region there is/are one

or more higher education institutions offering courses in fire prevention/emergency management that train professional officers, for example, the State Fire Academy of Emercom of Russia (Russian Federation), University for Emergency Management in Moscow and Saint-Petersburg (Russian Federation); National Civil Protection University in Kiev (Ukraine) and Institute for Command Engineers of the Ministry for Emergency Situations in Minsk (Belarus).

The former Police Academy Hungary (PAH) (the predecessor of the National University of Public Service, NUPC) used to operate as a law enforcement educational institution (at present, the Faculty of Law Enforcement at NUPS). The Faculty of Disaster Management was opened at the school in the academic year 2004/2005. Then in 2006 (upon joining of the Bologna Process) it was transformed into a basic program offered at the Faculty of Law Enforcement Administration. As of the academic year 2008/2009, the Faculty of Disaster Management offers additional specialization in fire prevention. Training in disaster management is conducted in the full-time mode and through the so-called "correspondence" practice. In contrast, the Fire Prevention program is administered only through "correspondence".

### **3. Overview of the New Disaster Management Education in Hungary**

The common goal of academic courses at the NUPS university is to promote similar basic value across various disciplines preparing for a career in public service (law enforcement and defence administration), to lay the foundation for more efficient mobilization practices and to enhance cooperation among different professions<sup>3</sup>.

The goal of training at the Faculty of Disaster Management is to provide students with required skills for conducting general prevention practices and meeting the set authority objectives in the fields of general disaster management (prevention of disasters, organisation of response to disasters, restoration, preparation for civil protection), fire prevention, fire fighting, fire investigation, technical aspects of rescue operations, required preparation and primary disaster response activities, implementation of prevention and meeting the authority objectives pertaining to industrial safety. Students are required to complete their special tasks independently and under supervision. In due course, they are eligible for the pursuit of further education in a master-level program and can be employed as managers upon the completion of the required practice<sup>4</sup>.

Specializations offered within the framework



of the basic course in disaster management are the following:

- Disaster management operations
- Fire prevention and rescue control
- Industrial safety.

The new full-time and "correspondence" course will be organised by the Institute of Disaster Management operating as an independent interfaculty institute at the university (NUPC). In line with the three specializations, there are three specialized faculties and a division responsible for educational organisation operating at the institution.

The graduates of the basic course in disaster management are familiar with:

- contents of the systematic approach in public administration as well as general and specialized rules of procedures required for conducting law enforcement administration;
- basic definitions and principles of law enforcement administration and rules of their application in practice;
- fundamental rules of the organisational structure, professional methodology, service objectives of disaster management organisations and fire departments, their contexts and rules of application;
- principles of management of human resources and business administration of specific specializations and rules of their implementation;
- rules of cooperation between national and international disaster management organisations;
- the order of application of IT systems of the various specialized fields and specialized tools required to operate such systems;
- specialized professional, ethical and physical requirements of law enforcement organisations, public administration and business organisations.

Graduates across all specialization types develop expertise that satisfies the following requirements:

**The specialisation of disaster management operations** focuses on developing students' expertise in the following areas:

- the organisational and management system deployed in disaster prevention, relevant regulations and practical solutions;
- building connections between the objectives of disaster prevention, protection, restoration and harmonization activities of public administration organisations participating in the attainment of such objectives;
- activities essential for the preparation of public for disaster management and civil protection actions and their practical implementation;
- implementation activities of the disaster management and civil protection authorities;

- attainment of objectives pertaining to the establishment and operation of civil protection organisations;

- cooperation with non-governmental organisations participating in response to disasters and in civil protection.

**The specialisation of fire prevention and rescue management** aims at developing students' knowledge and skills in the following domains:

- contents of legal regulations on fire prevention, technical rescue, fire departments and related managerial and internal norms;
- legal regulations and standards pertaining to the objectives of the fire prevention authorities and other specialized authorities as well as to the objectives of fire investigation and the order of their practical application;
- the system of calling violators of fire prevention rules and the rules of application of the system;
- organisational, preparatory and operative management objectives and activities related to fire fighting and technical rescue;
- fire fighting activities pertaining to primary disaster responses;
- legal regulations on the operation and professional management and supervision of fire departments at municipalities and industrial establishments and the order of their practical application;
- rules of cooperation with stakeholder organisations involved in fire fighting, technical rescue and primary responses to disasters.

**The specialisation of industrial safety** focuses on the development of students' expertise in the following areas:

- contents of legal regulations, standards and authority regulations concerning the settlement and operation of dangerous establishments and the system of their practical application;
- legal and authority regulations related to various transportation routes of dangerous goods and the order of the relevant authority procedures;
- national and international regulations pertinent to critical infrastructure and the safety requirements determining the operation of such regulations.

Graduates of the disaster management basic courses are capable of:

- applying law as an officer of relevant professional authority;
- performing duties of a commander appointed to conduct rescue management;
- cooperating with stakeholder organisations.



Graduates across all specialization types are competent to meet the following objectives and perform the following activities:

**Specialisation *Disaster Management Operations***

- Conducting activities set by the authority in disaster management;
- Conducting civil protection activities pertaining to organizational planning and coordination functions;
- Preparing information to be released to the public;
- Coordinating protection and restoration works.

**Specialisation *Fire Prevention and Rescue Management***

- Conducting activities set by the authority in fire prevention and fire investigation;
- Conducting an appointed manager's activities focusing on fire fighting, technical rescue and primary response to disasters;
- Conducting professional management of fire departments and fire prevention organisations at municipalities and industrial establishments.

**Specialisation *Industrial Safety***

- Conducting safety activities related to the settlement and operation of dangerous establishments;
- Conducting authorized activities related to the transportation of dangerous goods;
- Conducting activities pursuant to the protection of critical infrastructure.

The pillars of the basic-level and professional qualifications can be summarized in the following manner:

**Fundamental knowledge (30 credits):**

- fundamentals of legal and state sciences (introduction to state and legal sciences);
- foundation module of international and EU legal fundamentals (international and EU fundamentals);
- module of general administration (introduction to public administration);
- human resources management fundamentals (fundamentals of behavioural sciences, fundamentals of psychology, fundamentals of public service management, fundamentals of communications and rhetoric, etiquette, protocol, introduction to the electronic systems used in public service);
- fundamentals of social sciences (fundamentals of polytology, sociology and ethics);
- fundamentals of economics (fundamentals of national expenditures);

- fundamentals of safety (protection of data and secrets, fundamentals of protection from disasters, safety studies, fundamentals of warfare theory, fundamentals of national security);

- fundamentals of the trade history (introduction to the trade history).

**Mandatory kens of the professional master's curriculum (78 credits)**

- foundation module of interior affairs;
- module of law and political sciences (constitutional law, law of public administration);
- communication module (foreign language);
- management of human resources in police organisations (psychology);
- physical training module (sports);
- information technology module (professional IT systems);
- fundamentals of natural sciences (applied natural sciences);
- legal fundamentals of disaster management (law and administration in disaster management; responsibilities in disaster management; international law in disaster management)<sup>5</sup>.

**Mandatory kens of master's curriculum (differentiated professional knowledge), 51 credits:**

**Specialisation *Disaster Management Operations*.**

Disaster prevention; civil protection; system of response to disasters; technical aspects of responses to disasters; elimination of consequences of disasters; financing system of disaster management; fire safety; fire investigation, additional courses (environment safety, disaster management operations and disaster management tasks of municipalities)

**Specialisation *Fire Prevention and Rescue Management*.**

Fire prevention; fire investigation; fire fighting, technical rescue and responses to disasters; technical aspects of fire fighting; disaster management and civil protection; industrial safety; financing system of fire safety, additional courses (logistics of responses by fire departments, decision-making in emergencies, innovative fire fighting techniques)

**Specialisation *Industrial Safety*.**

Industrial safety, elimination of industrial emergencies; protection of critical infrastructure; activities related to dangerous substances; disaster management and civil protection; fire protection; technology of fire fighting and responses to disasters; economic fundamentals of industrial safety, additional courses (fundamentals of industrial chemistry, industrial pollution and prevention, fundamentals of risk assessment of transportation of dangerous goods)

The precondition for the award of a degree is the completion of equally-measured professional practice (8 weeks) after the 2nd and 4th semesters. In line with their professional specialization, students complete the first part of their professional practice at a professional disaster management and professional fire department organisation. Two weeks of the 2nd half of the practice must be spent in training at an external (law enforcement, public administration or business) organisation and two weeks of practice must be allocated to the field of specialization to be reflected in the graduation thesis (to be submitted for a degree).

In addition, the basic-level degree requires passing a state-recognized foreign language examination, such as a general, complex (B2) intermediate-level proficiency examination in

English, German or French recognized by the state, or a complex (B2) intermediate-level language proficiency examination focusing on vocabulary specializing in professional terminology, or else the equivalent high school graduation examination<sup>6</sup>.

## 5. Conclusion

The development of the legal institutional system and tools of disaster management in Hungary in 2012 led to standardization of higher education at the National University of Public Service and adaptation of disaster management program to the new administration system and new challenges. This paper offers an abridged overview of both the international practice in the field and of a new program of disaster management to be launched in Hungary.

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## Atsauces

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- <sup>5</sup> Disaster management base course curriculum. NKE Institute of Disaster Management, Budapest 2013.
- <sup>6</sup> Disaster management base course, programs according to the curriculum as of the academic year 2013/2014 NKE, Institute of Disaster Management, Budapest 2013.

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## Anotācija

Raksts ir veltīts speciālās augstākās izglītības lomai katastrofu cēloņu novēršanā un izraisīto sekū mazināšanā Ungārijā.

Raksta mērķis ir prezentēt un novērtēt šīs augstākās izglītības sistēmas, kas izveidota Ungārijā tiesību aizsardzības iestāžu darbinieku apmācībai, prasības un saturu.

## Аннотация

Статья посвящена роли специального высшего образования Венгрии в предотвращении катастроф и уменьшении вызванных ими последствий.

Цель статьи – представить требования и содержание данной системы высшего образования, созданной в Венгрии для обучения сотрудников правоохранительных учреждений, а также дать ей оценку.